

Comparing the governor's and money committee budgets to the FY 2020 budget

The House Appropriations and Senate Finance committees have released their proposed changes to the 2020-2022 budget (FYs 21 and 22). The chart below provides a summary level assessment of certain key changes and other noteworthy information proposed by the money committees and governor compared to the enacted FY20 budget (Chapter 854, Acts of Assembly 2019).

Dollar figures, excluding totals where noted, represent combined FY21 and FY22 changes in general fund spending. NGF = non-general funds

	Governor		House Appropria	tions	Senate Finance	ce
Total GF spending (excl. reserve dep.)	\$47.61 billion		\$47.94 billion		\$47.95 billion	
Reserve dep. & unspent approps	\$594.9 million		\$394.9 million (see pg. 7 for caboose dep	oosit)	\$489.7 million	
Unapprop. balance	\$13.7 million		\$8.0 million	,	\$10.1 million	
Revenue and	Resources					
<u>Total</u> GF tax revenue	GF revenue estimates	\$46.22b	GF revenue estimates	\$46.25b	GF revenue estimates	\$46.20b
Total other GF resources	Balances from prior years and transfers	\$2.00b	Balances from prior years and transfers	\$2.10b	Balances from prior years and transfers	\$2.24b
Reforecast	Not included		Includes add'l \$292.5m in FY20		Includes add'l \$292.5m in FY20	
Tax policy changes	Total proposed tax policy changes:	\$42.1m	Total proposed tax policy changes:	\$75.3m	Total proposed tax policy changes:	\$32.7m
Sports betting	Not included		Sports betting legalization	\$36.6m	 Add'l \$27.3m NGFs deposited into reserves 	
1099K changes	1099K threshold change for independent contractors	\$30.0m \$12.9m	 Includes technical correction to withholding threshold change 	\$30.9m	Same as governor's	\$30.0m
Audit staffing	 Increases field audit staffing & worker misclassification audits 	412.0	Same as governor's	\$12.9m	Same as governor's	\$12.9m
Tobacco taxes	Includes add'l \$117.2m NGF in FY21 & \$124.3m NGF in FY22 related to tobacco tax revenues, incl. proposed increase to state cigarette & tobacco taxes		 Includes add'l GF revenue from tax on liquid nicotine; incl. \$250m in NGF to reflect updated estimates 	\$8.2m	 Includes \$250m in NGF to reflect updated estimates 	
Filing fees	 Not included 	-\$0.8m	Not included		District Court civil filing fees	\$7.7m
Permit fees	 Bottomlands permits fees (Oyster Leasing C&R Programs Fund) 		Same as governor's	-\$0.8m	Same as governor's	-\$0.8m
Passport issuance	Not included		Not included		 Passport issuance by clerks' offices (SB 705) 	-\$0.8m
Feminine hygiene	Not included		Not included		 Sales tax exempt. for fem. hygiene products (SB 231) 	-\$0.9m
Teaching materials	Not included		Not included		 Tax credit for teaching materials (SB 500) 	-\$2.0m
Commuter benefit	Not included		Not included		 Deduction for commuter benefits (SB 277) 	-\$3.0m
Conformity	 Not included 		 Federal tax conformity 	-\$2.1m	 Federal tax conformity 	-\$5.1m
Disabled vets	Not included		 Income tax subtraction for disabled veterans (HB 1619) 	-\$4.8m	Not included	
R&D tax exemption	Not included		 Increased cap on R&D tax credits (HB 748) 	-\$5.5m	 Increased cap on R&D tax credits (SB 110) 	-\$5.4m
Corp filing status	Not included		Not included		 Consolidated filing status election for select corporations (SB 1058) 	-\$6.0m
Omnibus transportation	 Assumed \$537m in NGFs fro expected omnibus transpo. 		 Includes add'l \$420m in NGF omnibus transportation legisl 		 Includes add'l \$793m in NGF omnibus transportation legisl 	
Regional transportation	Not included		 Includes add'l \$378m in NGF to creation of Richmond region transportation authority 		 Omnibus leg. (above) include regional fuel tax revenues for outside NoVa., Hampton Roa I-81 corridor 	areas



	Governor	House Appropriations	Senate Finance	
Health Care				
Medicaid forecast	Increases funding for \$675.0m Medicaid due to utilization and inflation	Lowers forecast due to savings from elimination of a federal tax in FY22	Lowers forecast due to savings from elimination of a federal tax in FY22	
Medicaid reimbursement, incl. personal care workers	Increases rates for Medicaid mental health providers to 110% of Medicare rates; does not include changes for personal care workers	Increases or modifies rates for several Medicaid providers and facilities, incl. personal care workers	Increases or modifies rates for several Medicaid providers and facilities, incl. rate increase & allows OT for personal care workers \$189.6m	
Developmental waiver disability slots	Adds 1,135 new waiver slots to Community Living and Family & Individual Supports \$41.8m	Same as governor's \$41.8m	Adds 1,635 new waiver slots to Community Living and Family & Individual Supports \$50.1m	
Medicaid dental benefit	Not included	Not included	Includes funding to \$34.0m introduce a dental benefit for adults enrolled in Medicaid	
STEP-VA funding	Provides funding for outpatient services, veterans services, peer support services and mobile crisis teams related to STEP-VA	Same as governor's \$56.1m	Provides slightly less funding for administrative positions related to STEP-VA	
Permanent supportive housing	Provides funding for \$8.5m permanent supportive housing for 630 individuals with serious mental illness	Same as governor's \$8.5m	Provides funding for permanent supportive housing for 1,630 individuals with serious mental illness	
Increase capacity at Catawba	Provides funding for add'l \$19.7m 56 temporary beds in order to meet TDO needs	Provides funding for 28 \$10.3m add'l beds at Catawba	Not included	
State hospital crowding relief	Not included	Provides funding for alternative care options to state institutional care \$9.4m	Provides funding to develop pilot programs with private hospitals to alleviate crowding \$10.0m	
Opioid medication assisted treatment	Expands access to opioid reversal drugs and other medical supplies to prevent death from drug overdose \$3.2m	Similar to governor's proposal but \$3.2m in funding comes from NGF source	Similar to gov.'s proposal st.6m but only includes funding for FY21	
State reinsurance program	Establishes & funds state program expected to lower marketplace premiums by 20%; GF cost offset by proposed tobacco tax increase	Begins funding for reinsurance program starting FY22	Instructs HHR Sec. to apply for 1332 waiver on reinsurance program, work with stakeholders, & prepare report on costs/funding options. Program contingent on future appropriation	
State-based exchange (SBE)	Includes language to establish an SBE funded by redirecting fees that insurance providers currently pay to the federal government	Similar to gov.'s proposal but adds language to loan up to \$40m in NGF for implementation costs to be paid back	Similar to gov.'s proposal but adds language to loan up to \$40m in NGF for implementation costs to be paid back	
Paid family & medical leave (PFML)	Not included	Directs state officials to study the development, implementation, and costs of a state PFML program	Directs state officials to study the development, implementation, and costs of a state PFML program	
Doula Medicaid reimbursement	Establishes workgroup to study implementation and provide recommendation by end of FY20 (included in caboose)	Establishes workgroup in FY20 to study the implementation	Establishes workgroup in FY21 to study the implementation	



	Governor		House Appropria	tions	Senate Finan	ce
K-12 Education	on					
Avg. state per pupil direct aid	Provides \$6,206 in FY21 and \$6,400 in FY22		Provides \$6,297 in FY21 and \$6,421 in FY22		Provides \$6,286 in FY21 and \$6,370 in FY22*	
Salary increase	Provides state share of 3% pay increase for SOQ-recognized teachers & school staff in FY22	145.1m	Provides state share of a 2% pay increase for SOQ-recognized teachers & school staff in FY21 and an add'l 2% pay increase (4% increase above current salaries) in FY22	\$290.6m	Provides state share of one-time 3% bonus for SOQ-recognized teachers and school staff in FY21 and a 4% pay increase (ongoing) in FY22 (both contingent on hitting revenue targets)	\$316.2m
School counselors	Funds one counselor for every 250 students in K-12 schools in FY22 as prescribed by VBOE	\$99.3m	Funds one counselor for every 325 students in K-12 schools in FY22	\$46.1m	Funds one counselor for every 300 students in K-12 schools in FY22	\$60.7m
Virginia Preschool Initiative (VPI)	Expands pre-K access for 3- and 4-yr-olds through VPI	\$93.4m	Similar to gov.'s proposal, yet provides less for mixed delivery preschool grant	\$79.4m	Similar to gov.'s proposal, yet provides less for mixed delivery preschool grant	\$89.4m
At-Risk Add-On	Increases Va's supplement for students from low-income families up to 1-23% more in FY21 and up to 1-25% more in FY22 using \$52.6m in GFs and \$87.8m in Lottery Funds; total two-year investment of \$140m	\$52.6m	Increases Va's supplement for students from low-income families up to 1-24% more in FY21 and up to 1-26% more in FY22 using \$70.1m in GFs and \$87.8m in Lottery Funds; total two-year investment of \$156m		Same as governor's	\$52.6m
Teachers for English Learners (EL)	Increases instructional positions for EL students from 17 to 20 positions for every 1,000 students in FY21 & FY22	\$27.6m	Increases instructional positions for EL students from 17 to 18.5 positions for every 1,000 students in FY21 and 20 positions for every 1,000 students in FY22	\$20.9m	Same as governor's	\$27.6m
Cost of Competing Adjustment	Increase not included		Increases cost of competing adjust. for support staff in planning district 8 (Northern Va.) and adjacent districts	\$19.5m	Increase not included	
Enrollment loss assistance	Not included		Provides funding for school divisions with projected enrollment loss in both years	\$12.2m	Not included	
School meals	Assists local school divisions in reducing or eliminating cost of meals for eligible students in FY21 & FY22	\$10.6m	Not included, yet allows divisions to use At-Risk Add- On funding to support school nutrition programs		Same as governor's	\$10.6m
No loss funding for localities	Ensures all school divisions are funded at least at FY20 levels in both FY21 & FY22	\$4.9m	Provides less than gov.'s proposal based on other House amendments	\$3.3m	Provides less than gov.'s proposal based on other Senate amendments	\$3.6m
African American history	Provides resources for African American history education	\$2.5m	Same as governor's	\$2.5m	\$700k included in caboose budget	
Civil War Museum	Provides resources for U.S. Civil War history education	\$2.0m	Same as governor's	\$2.0m	\$700k included in caboose budget	
Communities in Schools (CIS)	Provides add'l support for CIS program	\$1.5m	Increase not included		Same as governor's	\$1.5m
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	Governor		House Appropria	tions	Senate Finan	ce
K-12 Education (continued)						
Per pupil allocation (Lottery & Games of Skill)	Creates a new flexible PPA with \$1: in NGF funded through a proposed on games of skill; repurposes portion lottery NGF funds to At-Risk Add-C	tax on of	Bans games of skill, backfills with \$45m in GF, and revises lottery revenue estimates upwards by \$86m NGF	\$45.0m	Bans games of skill and revises lottery estimates upwards by \$74m NGF and reduces GF support	-\$19.2m
School Construction Grant Program	Not included		Not included		Funds grant program with \$5: NGF lottery revenues to fund program at pre-recession leve	the
Compensatio	n					
Salary increases	Total of highlighted changes \$192 below:	2.2m	Total of highlighted changes below:	\$514.3m	Total of highlighted changes below:	\$612.1m
Public school teachers & staff	Provides the state share of a 3% pay increase for SOQ-recognized teachers & school staff in FY22	5.1m	 Provides state share of a 2% pay increase for SOQ- recognized teachers & school staff in FY21; add'I 2% pay increase (4% increase above current salaries) in FY22 	\$290.6m	Provides the state share of 3% bonus (one year increase) for SOQ recognized teachers and school staff in FY21 and a 4% pay increase (ongoing) in FY22 (both contingent on hitting revenue targets)	\$316.2m
State and state- supported local employees	Provides salary adjustments for select state & state-supported employees	5.2m	 Provides salary adjust. and bonuses for certain state & state-supported employees. (Add'I higher ed. salary increases incl. in tuition moderation, see Higher Education) 	\$198.1m	Provides 3% bonus in FY21 and 3% pay increase in FY22 for certain state and state-supported local employees (contingent on hitting revenue targets)	\$252.1m
Local social services staff	Increases local salary minimums to reduce turnover; provides 3% compression increase	8.1m	Provides smaller increase to local salary minimums to reduce turnover; provides 1.5% compression increase	\$11.2m	Same as governor's	\$18.1m
Min. Wage adjustment	Not included		 Makes funding available to state agencies and higher ed. institutions to implement HB395 	\$11.1m	Makes funding available to state agencies to implement SB7	\$7.0m
District/circuit court clerks	Increases salaries of circuit court clerk personnel in FY21 & FY22	3.8m	Increases clerk salaries & incl. funding for add'l district court positions (add'l salary adjust. in state & state-supported employee pay increase)	\$9.4m	 Increases salaries and/or positions of circuit court clerk personnel in FY21 & FY22 	\$11.5m
Adjunct faculty	Not included		Not included		 Provides 3% bonus in FY21, 3% pay increase in FY22 to adjunct faculty at public colleges & univ. 	\$4.6m
Sheriff and staff	Not included		Not included		 Provides \$200 bonus to sheriffs & staff in FY21 	\$2.6m
State troopers	Not included		\$16.8m for 2% increase June 2020, 2% increase June 202 and compression adjust; doll amt. included in above state state-supported employees I	1, lar &	Provides \$55m NGF support to Va. state troopers compensation plan	
State employee health insurance	Provides funding for employer share of expected premium increases \$6	7.6m	Reduces funding for employers' share of health insurance premiums	\$41.2m	Same as governor's	\$67.6m
Retiree Health Credit plans	Not included		Addresses unfunded liability in plans for state employees & teachers	\$18.1m	Not included	



	Governor		House Appropria	tions	Senate Finance	ce
Higher Educa	tion (excludes capital proje	ects)				
"Get Skilled, Get a Job, Give Back" (G3) program	Funds G3 program, which provides tuition assistance for low to moderate-income students who meet certain criteria	\$145.1m	Provides less funding for gov.'s proposed G3 program; also incl. VCCS outreach support	\$71.0m	Provides less funding for gov.'s proposed G3 program	\$96.7m
Tuition moderation	Not included		Funds in-state undergraduate affordability at public institutions that meet tuition freeze requirements for in-state undergraduate tuition and salary increases	\$111.8m	Salary increases of \$55.3m for higher ed. faculty in state and support local (See compensation pg. 4)	
	Not included		Provides add'l assistance for tuition moderation at Radford's Carilion campus	\$8.0m	Not included	
Need-based financial aid	Provides need-based financial aid for in-state undergrad students, distributed to each institution of higher ed	\$45.4m	Same as governor's	\$45.4m	Provides add'l funding for need-based financial aid for in-state undergrad students	\$60.6m
Address funding disparities at GMU & ODU	Provides funding to address funding disparities	\$44.0m	Includes gov.'s proposals and provides additional research funding for GMU	\$49.0m	Provides less funding than gov.'s proposal for base operating support for ODU	\$37.4m
Base operations	Not included		Not included		Increases base operations support at state colleges and universities based on percentage of Pell eligible students	\$24.4m
Virginia College Affordability Network	Enhances access to undergraduate education for students with high financial needs at Va. State University (VSU) and Norfolk State University (NSU)	\$17.0m	Same as governor's	\$17.0m	Provides less funds than gov.'s proposal for expanding access at VSU & NSU	\$14.5m
Research	Supports cancer research at Massey Cancer Center	\$15.0m	Same as governor's	\$15.0m	Provides less than gov.'s proposal, yet includes add'l \$1.5m in caboose budget	\$5.0m
Tuition Assistance Grant program	Increases max. annual undergrad TAG award to \$4k to support degree completion goals at private, nonprofit colleges & universities	\$6.0m	Eliminates proposed online restriction, increases award to \$3850 in second year	\$11.2m	Increases TAG funding for students attending private colleges; increases award to \$3,400 in first year	\$13.3m
New Economy Workforce Credential grant	Provides add'l funding to help individuals earn a workforce credential	\$8.0m	Moves funding to G3 program		Moves funding to G3 program	
Information technology & data center	Expands IT services at NSU; upgrades data center at VSU	\$7.3m	Includes gov.'s GF investments and allocates \$3.4m in NGF from Va. College Building Authority	\$7.3m	Same as governor's	\$7.3m
EVMS	Not included		Supports base operational costs for Eastern Virginia Medical School	\$2.5m	Not included	



	Governor	House Appropriations	Senate Finance
Social Servic	es		
TANF cash assistance	Uses \$6.7m in TANF funds and \$735,752 in GFs to increase cash assistance by 5%	Uses \$30.7m in TANF funds and \$1.5m in GFs to increase cash assistance by 18%	Uses \$38.7m in TANF funds and \$4.5m in GFs to increase cash assistance & income limits by 20%
TANF summer food program	Uses \$12.5m in TANF funds to provide \$50 ea. summer month via EBT card for food purchases for children who live in an area w/out a summer meals program	Same as governor's	Uses \$2.3m in TANF funds for 1-year summer food pilot
Eliminate TANF time limit	Not included	Not included	Funds elimination of 2-year time limit using \$1.5m in TANF funds
TANF funds for nonprofit orgs	Increases TANF funds for nonprofit organizations by \$3.4m	Increases TANF funds for nonprofit organizations by \$13.4m	Increases TANF funds for nonprofit organizations by \$11.8m
Child services (administration)	Provides \$49.8m in GFs and \$15.9m in federal funds for local departments of social services to begin hiring staff and creating prevention services depts in response to federal Family First Prevention Services Act (FFPSA)	Provides \$31.1m in GFs and \$9.9m in federal funds for local DSS to phase in hiring staff and creating prevention services depts in response to the federal FFPSA	Provides \$29.9m in GFs and \$9.5m in federal funds for local DSS for a modified implementation of prevention services departments in response to the federal FFPSA
	Uses \$18m in GF and \$18m in NGF to increase local salary minimums to reduce turnover and provide 3% compression increase	Provides \$11m GF and \$11.2m \$11m NGF for targeted increases to local salary min. to reduce turnover and 1.5% compression increase	Same as governor's \$18.1m
	Funds improvements in child welfare systems using \$10.3m in GFs and \$7.4m in NGFs	Begins funding \$7.3m improvements in child welfare systems using \$7.3m in GFs and \$3.7m in NGFs	Modifies improvements in child welfare systems using \$3m in NGFs
Violence prevention fund	Not included	Creates the Va. Sexual and Domestic Violence Prevention Fund	Creates the Va. Sexual and Domestic Violence Prevention Fund
Office of New Americans	Not included	Funds new Office of New Americans and advisory board \$0.7m	Partially funds new Office \$0.3m of New Americans and advisory board
SNAP	Not included	Provides \$308k GF and \$0.3m \$449k NGF for lifting the drug-related felony ban for SNAP recipients	Provides \$265k GF and \$0.3m \$265k NGF for lifting the drug-related felony ban for SNAP recipients
Supplanting	Not included	Includes add'l supplanting of GF social services spending with federal funds	Includes add'l supplanting of GF social services spending with federal funds





	Governor	House Appropriations	Senate Finance
Other			
Revenue Reserve	Makes voluntary deposit into \$300.0m revenue cash reserve fund	Same as governor's \$300.0m	Includes add'l deposits of \$300.0m \$27.3m NGFs from sports gambling revenues
Revenue Stabilization (Rainy Day) Fund	Makes req. deposits based on actual FY19 revenue & expected FY20 revenue	Same as governor's \$94.9m	Makes add'l deposit \$189.7 based on FY20 revenue reforecast
Reserve payments in caboose bill	Adjusts FY20 deposit, removing \$97.5m rainy day fund prepayment for FY22 and increasing revenue reserve deposit by \$197.1m	Makes add'l deposit in FY20 of \$222m to reflect FY20 reforecast	Same as governor's
Unspent appropriations	Provides funding for uncommitted contingencies \$200.0m	Removed	Removed
Capital budget	\$3.72b total capital budget in FY21 & FY22 (GF & NGF); incl. \$23m in GF cash	\$3.26b total capital budget in FY21 & FY22 (GF & NGF); incl. \$8.1m GF cash	\$3.16b total capital budget in FY21 & FY22 (GF & NGF); incl. \$172.4m GF cash
Environmental & conservation funds	Makes req. \$47m contribution; \$88.8m makes voluntary \$42m contribution to water quality improvement fund	Same as governor's \$88.8m	Makes required \$47m \$76.3m contribution and smaller voluntary contribution to water quality improvement fund
	Increases funding for Va. \$31.0m Land Conservation Fund	Same as governor's \$31.0m	Smaller funding increase for Va. Land Conservation Fund \$6.0m
	Provides \$10m in bonds for oyster reef project	Provides \$5m in bonds for oyster reef project	Funds oyster reef project with \$10.0m GF rather than bonds
Housing Trust Fund	Increases funding for \$56.0m Housing Trust Fund by \$56m	Increases funding by \$56m; \$56m incl. language to focus on permanent supportive housing	Increases funding by \$46m \$46.0m
Food access	Not included	Creates Food Access \$5.8m Investment Program that will provide grants	Creates Food Access \$0.7m Investment Fund
Economic development & research funds	Provides funding to \$79.1m establish the Va. Innovation Partnership Authority	Provides add'l funding to \$97.5m establish the Va. Innovation Partnership Authority	Provides less funding to \$54.7m establish the Va. Innovation Partnership Authority
	Provides add'l funding for Va. Telecomm Initiative to expand broadband access \$32.0m	Provides 3 FTE and includes language to use up to 1.1% of fund for admin. costs \$32.0m	Includes add'l funding for sadmin. staff
	Provides funding for Advanced Shipbuilding Prod. Facility Grant Program	Same as governor's \$16.0m	Same as governor's \$16.0m
	Provides funding in FY21 \$10.0m to establish a clean energy financing program	Not included	Provides less funding in FY21 to establish a clean energy financing program
	Provides add'l funding for Governor's Motion Picture Opportunity Fund \$7.0m	Not included	Same as governor's \$7.0m
	Provides add'l funding for \$5.0m Business Ready Sites	Provides add'l funding for \$10.0m Business Ready Sites	Provides add'l funding for \$15.0m Business Ready Sites
	Provides funding for Jefferson Lab to compete for Electron Ion Collider project \$5.0m	Not included and makes add'l funding reduction -\$0.5m	Not included and makes add'l funding reduction -\$1.0m
	Not included	Reverts \$12.7m in FY18 & FY19 GO Virginia Fund balances to GF	Reallocates funding from GO -\$8.9m Virginia Fund; reallocates add'l \$4.5m in FY20